S. 1210

IN THE HOUSE OF REPRESENTATIVES

NOVEMBER 4, 2003 Referred to the Committee on Resources

AN ACT

To assist in the conservation of marine turtles and the nesting habitats of marine turtles in foreign countries.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Marine Turtle Con-
- 5 servation Act of 2003".

1 SEC. 2. FINDINGS AND PURPOSES.

2	(a) FINDINGS.—Congress finds that—
3	(1) marine turtle populations have declined to
4	the point that the long-term survival of the logger-
5	head, green, hawksbill, Kemp's ridley, olive ridley,
6	and leatherback turtle in the wild is in serious jeop-
7	ardy;
8	(2) 6 of the 7 recognized species of marine tur-
9	tles are listed as threatened or endangered species
10	under the Endangered Species Act of 1973 (16
11	U.S.C. 1531 et seq.), and all 7 species have been in-
12	cluded in Appendix I of CITES;
13	(3) because marine turtles are long-lived, late-
14	maturing, and highly migratory, marine turtles are
15	particularly vulnerable to the impacts of human ex-
16	ploitation and habitat loss;
17	(4) illegal international trade seriously threat-
18	ens wild populations of some marine turtle species,
19	particularly the hawksbill turtle;
20	(5) the challenges facing marine turtles are im-
21	mense, and the resources available have not been
22	sufficient to cope with the continued loss of nesting
23	habitats caused by human activities and the con-
24	sequent diminution of marine turtle populations;
25	(6) because marine turtles are flagship species

for the ecosystems in which marine turtles are

- found, sustaining healthy populations of marine turtles provides benefits to many other species of wildlife, including many other threatened or endangered
 species;
 - (7) marine turtles are important components of the ecosystems that they inhabit, and studies of wild populations of marine turtles have provided important biological insights;
 - (8) changes in marine turtle populations are most reliably indicated by changes in the numbers of nests and nesting females; and
 - (9) the reduction, removal, or other effective addressing of the threats to the long-term viability of populations of marine turtles will require the joint commitment and effort of—
 - (A) countries that have within their boundaries marine turtle nesting habitats; and
- 18 (B) persons with expertise in the conserva-19 tion of marine turtles.
- 20 (b) Purpose.—The purpose of this Act is to assist
 21 in the conservation of marine turtles and the nesting habi22 tats of marine turtles in foreign countries by supporting
 23 and providing financial resources for projects to conserve
 24 the nesting habitats, conserve marine turtles in those habi-

6

7

8

9

10

11

12

13

14

15

16

1	tats, and address other threats to the survival of marine
2	turtles.
3	SEC. 3. DEFINITIONS.
4	In this Act:
5	(1) CITES.—The term "CITES" means the
6	Convention on International Trade in Endangered
7	Species of Wild Fauna and Flora (27 UST 1087)
8	TIAS 8249).
9	(2) Conservation.—The term "conservation"
10	means the use of all methods and procedures nec-
11	essary to protect nesting habitats of marine turtles
12	in foreign countries and of marine turtles in those
13	habitats, including—
14	(A) protection, restoration, and manage-
15	ment of nesting habitats;
16	(B) onsite research and monitoring of
17	nesting populations, nesting habitats, annual
18	reproduction, and species population trends;
19	(C) assistance in the development, imple-
20	mentation, and improvement of national and re-
21	gional management plans for nesting habitat
22	ranges;
23	(D) enforcement and implementation of
24	CITES and laws of foreign countries to—

1	(i) protect and manage nesting popu-
2	lations and nesting habitats; and
3	(ii) prevent illegal trade of marine
4	turtles;
5	(E) training of local law enforcement offi-
6	cials in the interdiction and prevention of—
7	(i) the illegal killing of marine turtles
8	on nesting habitat; and
9	(ii) illegal trade in marine turtles;
10	(F) initiatives to resolve conflicts between
11	humans and marine turtles over habitat used by
12	marine turtles for nesting;
13	(G) community outreach and education;
14	and
15	(H) strengthening of the ability of local
16	communities to implement nesting population
17	and nesting habitat conservation programs.
18	(3) Fund.—The term "Fund" means the
19	Marine Turtle Conservation Fund established by
20	section 5.
21	(4) Marine Turtle.—
22	(A) In general.—The term "marine tur-
23	tle" means any member of the family
24	Cheloniidae or Dermochelyidae.

1	(B) Inclusions.—The term "marine tur-
2	tle'' includes—
3	(i) any part, product, egg, or offspring
4	of a turtle described in subparagraph (A);
5	and
6	(ii) a carcass of such a turtle.
7	(5) Multinational species conservation
8	FUND.—The term "Multinational Species Conserva-
9	tion Fund" means the fund established under the
10	heading "MULTINATIONAL SPECIES CONSERVATION
11	FUND" in title I of the Department of the Interior
12	and Related Agencies Appropriations Act, 1999 (16
13	U.S.C. 4246).
14	(6) Secretary.—The term "Secretary" means
15	the Secretary of the Interior.
16	SEC. 4. MARINE TURTLE CONSERVATION ASSISTANCE.
17	(a) In General.—Subject to the availability of
18	funds and in consultation with other Federal officials, the
19	Secretary shall use amounts in the Fund to provide finan-
20	cial assistance for projects for the conservation of marine
21	turtles for which project proposals are approved by the
22	Secretary in accordance with this section.
23	(b) Project Proposals —

1	(1) Eligible applicants.—A proposal for a
2	project for the conservation of marine turtles may be
3	submitted to the Secretary by—
4	(A) any wildlife management authority of
5	a foreign country that has within its boundaries
6	marine turtle nesting habitat if the activities of
7	the authority directly or indirectly affect marine
8	turtle conservation; or
9	(B) any other person or group with the
10	demonstrated expertise required for the con-
11	servation of marine turtles.
12	(2) Required elements.—A project proposal
13	shall include—
14	(A) a statement of the purposes of the
15	project;
16	(B) the name of the individual with overall
17	responsibility for the project;
18	(C) a description of the qualifications of
19	the individuals that will conduct the project;
20	(D) a description of—
21	(i) methods for project implementa-
22	tion and outcome assessment;
23	(ii) staff and community management
24	for the project; and
25	(iii) the logistics of the project;

1	(E) an estimate of the funds and time re-
2	quired to complete the project;
3	(F) evidence of support for the project by
4	appropriate governmental entities of the coun-
5	tries in which the project will be conducted, is
6	the Secretary determines that such support is
7	required for the success of the project;
8	(G) information regarding the source and
9	amount of matching funding available for the
10	project; and
11	(H) any other information that the Sec-
12	retary considers to be necessary for evaluating
13	the eligibility of the project for funding under
14	this Act.
15	(c) Project Review and Approval.—
16	(1) In general.—The Secretary shall—
17	(A) not later than 30 days after receiving
18	a project proposal, provide a copy of the pro-
19	posal to other Federal officials, as appropriate
20	and
21	(B) review each project proposal in a time-
22	ly manner to determine whether the proposal
23	meets the criteria specified in subsection (d).
24	(2) Consultation; Approval or dis-
25	APPROVAL.—Not later than 180 days after receiving

- a project proposal, and subject to the availability of
 funds, the Secretary, after consulting with other
 Federal officials, as appropriate, shall—
 - (A) consult on the proposal with the government of each country in which the project is to be conducted;
 - (B) after taking into consideration any comments resulting from the consultation, approve or disapprove the project proposal; and
 - (C) provide written notification of the approval or disapproval to the person that submitted the project proposal, other Federal officials, and each country described in subparagraph (A).
- 15 (d) CRITERIA FOR APPROVAL.—The Secretary may
 16 approve a project proposal under this section if the project
 17 will help recover and sustain viable populations of marine
 18 turtles in the wild by assisting efforts in foreign countries
 19 to implement marine turtle conservation programs.
- 20 (e) Project Sustainability.—To the maximum 21 extent practicable, in determining whether to approve 22 project proposals under this section, the Secretary shall 23 give preference to conservation projects that are designed 24 to ensure effective, long-term conservation of marine tur-25 tles and their nesting habitats.

6

7

8

9

10

11

12

13

- 1 (f) Matching Funds.—In determining whether to
- 2 approve project proposals under this section, the Secretary
- 3 shall give preference to projects for which matching funds
- 4 are available.

5 (g) Project Reporting.—

- 6 (1) In General.—Each person that receives
- 7 assistance under this section for a project shall sub-
- 8 mit to the Secretary periodic reports (at such inter-
- 9 vals as the Secretary may require) that include all
- information that the Secretary, after consultation
- 11 with other government officials, determines is nec-
- essary to evaluate the progress and success of the
- project for the purposes of ensuring positive results,
- assessing problems, and fostering improvements.
- 15 (2) AVAILABILITY TO THE PUBLIC.—Reports
- under paragraph (1), and any other documents re-
- lating to projects for which financial assistance is
- provided under this Act, shall be made available to
- the public.

20 SEC. 5. MARINE TURTLE CONSERVATION FUND.

- 21 (a) Establishment.—There is established in the
- 22 Multinational Species Conservation Fund a separate ac-
- 23 count to be known as the "Marine Turtle Conservation
- 24 Fund", consisting of—

1	(1) amounts transferred to the Secretary of the
2	Treasury for deposit into the Fund under subsection
3	(e);
4	(2) amounts appropriated to the Fund under
5	section 6; and
6	(3) any interest earned on investment of
7	amounts in the Fund under subsection (c).
8	(b) Expenditures From Fund.—
9	(1) In general.—Subject to paragraph (2), on
10	request by the Secretary, the Secretary of the Treas-
11	ury shall transfer from the Fund to the Secretary,
12	without further appropriation, such amounts as the
13	Secretary determines are necessary to carry out sec-
14	tion 4.
15	(2) Administrative expenses.—Of the
16	amounts in the account available for each fiscal
17	year, the Secretary may expend not more than 3
18	percent, or up to \$80,000, whichever is greater, to
19	pay the administrative expenses necessary to carry
20	out this Act.
21	(c) Investment of Amounts.—
22	(1) In general.—The Secretary of the Treas-
23	ury shall invest such portion of the Fund as is not,
24	in the judgment of the Secretary of the Treasury,

required to meet current withdrawals. Investments

1	may be made only in interest-bearing obligations of
2	the United States.
3	(2) Acquisition of obligations.—For the
4	purpose of investments under paragraph (1), obliga-
5	tions may be acquired—
6	(A) on original issue at the issue price; or
7	(B) by purchase of outstanding obligations
8	at the market price.
9	(3) Sale of obligations.—Any obligation ac-
10	quired by the Fund may be sold by the Secretary of
11	the Treasury at the market price.
12	(4) CREDITS TO FUND.—The interest on, and
13	the proceeds from the sale or redemption of, any ob-
14	ligations held in the Fund shall be credited to and
15	form a part of the Fund.
16	(d) Transfers of Amounts.—
17	(1) In general.—The amounts required to be
18	transferred to the Fund under this section shall be
19	transferred at least monthly from the general fund
20	of the Treasury to the Fund on the basis of esti-
21	mates made by the Secretary of the Treasury.
22	(2) Adjustments.—Proper adjustment shall
23	be made in amounts subsequently transferred to the
24	extent prior estimates were in excess of or less than

the amounts required to be transferred.

1	(e) Acceptance and Use of Donations.—The
2	Secretary may accept and use donations to provide assist
3	ance under section 4. Amounts received by the Secretary
4	in the form of donations shall be transferred to the Sec
5	retary of the Treasury for deposit in the Fund.
6	SEC. 6. ADVISORY GROUP.
7	(a) In General.—To assist in carrying out this Act
8	the Secretary may convene an advisory group consisting
9	of individuals representing public and private organiza
10	tions actively involved in the conservation of marine tur
11	tles.
12	(b) Public Participation.—
13	(1) Meetings.—The Advisory Group shall—
14	(A) ensure that each meeting of the advi
15	sory group is open to the public; and
16	(B) provide, at each meeting, an oppor
17	tunity for interested persons to present oral or
18	written statements concerning items on the
19	agenda.
20	(2) Notice.—The Secretary shall provide to
21	the public timely notice of each meeting of the advi
22	sory group.
23	(3) MINUTES.—Minutes of each meeting of the
24	advisory group shall be kept by the Secretary and
25	shall be made available to the public.

- 1 (c) Exemption From Federal Advisory Com-
- 2 MITTEE ACT.—The Federal Advisory Committee Act (5
- 3 U.S.C. App.) shall not apply to the advisory group.
- 4 SEC. 7. AUTHORIZATION OF APPROPRIATIONS.
- 5 There is authorized to be appropriated to the Fund
- 6 \$5,000,000 for each of fiscal years 2005 through 2009.

Passed the Senate October 31, 2003.

Attest:

EMILY J. REYNOLDS,

Secretary.